January 6, 2014

The President
Palikir, Pohnpei
Federated States of Micronesia

The Honorable Dohsis Halbert
Speaker
18th FSM Congress
Palikir, Pohnpei, FM 96941

Dear Speaker Halbert:

I am returning the following Congressional Acts to become public laws pursuant to Article IX Section 22 of the FSM Constitution, without my signature:

**Public Law No. 18-27**: Congressional Act No. 18-26, entitled: “AN ACT TO FURTHER AMEND PUBLIC LAW NO. 16-49, AS AMENDED BY PUBLIC LAW NOS. 16-68, 16-76, 17-06, 17-10, 17-23, 17-30, 17-32, 17-45, 17-82, AND 17-85, BY AMENDING SECTIONS 1 AND 2 THEREOF, TO CHANGE THE USE AND ALLOTTEE OF CERTAIN FUNDS PREVIOUSLY APPROPRIATED THEREIN TO FUND PUBLIC PROJECTS AND SOCIAL PROGRAMS IN THE STATE OF CHUUK, AND FOR OTHER PURPOSES.”


**Public Law No. 18-29**: Congressional Act No. 18-28, entitled: “AN ACT TO FURTHER AMEND PUBLIC LAW NO. 17-59, AS AMENDED BY PUBLIC LAW NOS. 17-63, 17-66, 17-70, 17-77, 17-86 AND 18-21, BY AMENDING SECTIONS 4, AND 5 THEREOF, FOR THE PURPOSE OF CHANGING THE USE AND ALLOTTEE OF CERTAIN FUNDS PREVIOUSLY APPROPRIATED THEREIN TO FUND PUBLIC PROJECTS AND SOCIAL PROGRAMS IN THE STATES OF Pohnpei and Chuuk, AND FOR OTHER PURPOSES.”

**Public Law No. 18-30**: Congressional Act No. 18-29, entitled: “AN ACT TO FURTHER AMEND PUBLIC LAW NO. 12-50, AS AMENDED BY PUBLIC LAW NOS. 12-53, 12-74, 13-1, 13-17, 14-65, 14-71, 14-94, 15-15, 15-50 AND 17-24, BY AMENDING SECTION 13 THEREOF, TO CHANGE THE USE OF FUNDS PREVIOUSLY APPROPRIATED THEREIN, AND FOR OTHER PURPOSES.”

**Public Law No. 18-31**: Congressional Act No. 18-31, entitled: “AN ACT TO FURTHER AMEND PUBLIC LAW NO. 18-05, AS AMENDED BY PUBLIC LAW NOS. 18-07 AND 18-14, BY AMENDING SECTION 4 THEREIN, FOR THE PURPOSE OF CHANGING THE USE OF FUNDS PREVIOUSLY APPROPRIATED TO FUND PUBLIC PROJECTS AND SOCIAL PROGRAMS IN THE STATE OF Pohnpei, AND FOR OTHER PURPOSES.”
The Honorable Dohsis Halbert  
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**Public Law No. 18-32**: Congressional Act No. 18-33, entitled: "AN ACT TO FURTHER AMEND PUBLIC LAW NO. 17-68, AS AMENDED BY PUBLIC LAW NOS. 17-71, 17-81, 17-89, 17-90, 18-03, 18-10 AND 18-13, BY AMENDING SECTIONS 4 AND 5 THEREIN, FOR THE PURPOSE OF CHANGING THE USE OF CERTAIN FUNDS PREVIOUSLY APPROPRIATED TO FUND PUBLIC PROJECTS AND SOCIAL PROGRAMS IN THE STATES OF Pohnpei AND Chuuk, AND FOR OTHER PURPOSES."

**Public Law No. 18-33**: Congressional Act No. 18-35, entitled: "AN ACT TO FURTHER AMEND PUBLIC LAW NO. 16-62, AS AMENDED BY PUBLIC LAW NOS. 16-71, 17-05, 17-18, 17-29, 17-47 AND 18-23, BY AMENDING SECTION 4 THEREOF, TO CHANGE THE USE OF CERTAIN FUNDS PREVIOUSLY APPROPRIATED THEREIN TO FUND PUBLIC PROJECTS AND SOCIAL PROGRAMS IN THE STATE OF Pohnpei, AND FOR OTHER PURPOSES."

I have reviewed all of the above Acts, which share the following common characteristics:

1. There were no public hearings or committee reports.

2. There have been multiple amendments to the original appropriations, up to 12 and 13 times for some Acts (with the exception of Congressional Act No. 18-31, which had a maximum of three amendments). The multiple amendments resulted in so much confusion as to the true intention of Congress for the public projects and programs, and have created extreme difficulties in implementation of the projects and programs, such as tracking the multiple changes.

3. There were changes of recipients and purposes, in most of the Acts, without clear justification or reasoning.

4. Further amendments to Congressional Acts continued after allotments have been fully processed where funding has been partially or fully disbursed.

It would be most helpful if Congress would set a policy limiting to a maximum of only three amendments per Act in order to avoid the problems as outlined above. For Congress to fully appreciate the extreme difficulty in properly tracking, analyzing, and implementing multiple amendments, we have attached an illustration of a spreadsheet of the multiple amendments of only one public law, P.L. 16-49. This illustration took approximately 12 hours to put together in an Excel spreadsheet by someone experienced in Excel. It sets out the multiple changes that occurred over the 16th, 17th, and 18th Congresses.
The Honorable Dohsis Halbert  
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Even with a spreadsheet, if there are no public hearings and committee reports, it will still be most difficult to implement the public projects and programs without knowing the intent of Congress.

With warm personal regards, I remain,

Sincerely,

[Signature]

President

Enclosure: Chart (with Legend as to the meaning of the colors. Note – according to SBOC, the yellow highlight in Act 17-81 is there because it has been over-expended due to the difficulty in tracking as there is no networking to provide for a real time update; also, in Act 18-27, the yellow highlight shows an absence of an amount listed for the intended purpose. These are just two of the yellow highlights shown).

Xc:  Chief Justice, FSM Supreme Court  
Secretary, Department of Justice  
Director, Office of SBOC  
Legislative Counsel, CFSM  
Library, CFSM  
PIO, FSM
December 11, 2013

His Excellency Manny Mori  
President  
Federated States of Micronesia  
Palikir, Pohnpei FM 96941

Dear President Mori:

I have the honor to transmit herewith Congressional Act No. 18-28, "AN ACT TO FURTHER AMEND PUBLIC LAW NO. 17-59, AS AMENDED BY PUBLIC LAWS NOS. 17-63, 17-66, 17-70, 17-77, 17-86 AND 18-21, BY AMENDING SECTIONS 4 AND 5 THEREOF, FOR THE PURPOSE OF CHANGING THE USE OF CERTAIN FUNDS PREVIOUSLY APPROPRIATED THEREIN FOR THE PURPOSE OF FUNDING PUBLIC PROJECTS AND SOCIAL PROGRAMS IN THE STATES OF POHNPEI AND CHUUK, AND FOR OTHER PURPOSES", which was passed by the Eighteenth Congress of the Federated States of Micronesia, Second Special Session, 2013, by a two-thirds vote of all the State delegations as required and as duly certified.

Sincerely yours,

[Signature]

Liwiana Ramon Iowanis  
Chief Clerk, Congress of the  
Federated States of Micronesia

Enclosures
An Act

TO FURTHER AMEND PUBLIC LAW NO. 17-59, AS AMENDED BY PUBLIC LAWS NOS. 17-63, 17-66, 17-70, 17-77, 17-86 AND 18-21, BY AMENDING SECTIONS 4 AND 5 THEREOF, FOR THE PURPOSE OF CHANGING THE USE OF CERTAIN FUNDS PREVIOUSLY APPROPRIATED THEREIN FOR THE PURPOSE OF FUNDING PUBLIC PROJECTS AND SOCIAL PROGRAMS IN THE STATES OF PONPHEI AND CHUUK, AND FOR OTHER PURPOSES.

INTRODUCED BY SENATOR: DOHISI HALBERT
DATE: NOVEMBER 27, 2013

REFERRED TO: COMMITTEE ON WAYS AND MEANS
WITHDRAWN – DECEMBER 02, 2013
FIRST READING: DECEMBER 02, 2013
SECOND READING: DECEMBER 03, 2013

Liwiana Ramon Ioanis
Chief Clerk, FSM Congress
ACT NO. 18-28

(CONGRESSIONAL BILL NO. 18-103, C.D.1)

We hereby certify that on December 03 the foregoing act passed Second and Final Reading of the Eighteenth Congress of the Federated States of Micronesia, Second Special Session, 2013, by a two-thirds vote of all the State delegations as required under article IX, section 20, of the Constitution of the Federated States of Micronesia.

Dohsis Halbert
Speaker
Congress of the
Federated States of Micronesia

Liwiana Ramon Ioanis
Chief Clerk
Congress of the
Federated States of Micronesia
AN ACT

To further amend Public Law No. 17-59, as amended by Public Laws Nos. 17-63, 17-66, 17-70, 17-77, 17-86 and 18-21, by amending sections 4 and 5 thereof, for the purpose of changing the use of certain funds previously appropriated therein for the purpose of funding public projects and social programs in the States of Pohnpei and Chuuk, and for other purposes.

BE IT ENACTED BY THE CONGRESS OF THE FEDERATED STATES OF MICRONESIA:

1. Section 4 of Public Law No. 17-59, as amended by Public Laws Nos. 17-63, 17-86 and 18-21, is hereby further amended to read as follows:

"Section 4. Of the sum of $1,260,000 appropriated by this act, $360,000 is apportioned for Pohnpei State for public projects and social programs.

State of Pohnpei ......................... $  360,000

   (1) At-Large  ......................... 90,000

      (a) Ant Atoll conservation projects

      and programs  ...................... 20,000

      (b) Road repair projects

      (Materials and equipment rentals) ......... 45,000

      (c) School bus purchase, shipment

      duties, services  .....................  0-

      (d) Delegation constituents visit .. 15,000

      (e) Aid to Non-Public High Schools  10,000

      (f) To defray the cost of transporting

          students from Mwokilloa and Pingelap
<table>
<thead>
<tr>
<th></th>
<th>(POL and ship supplies)</th>
<th>$</th>
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<tbody>
<tr>
<td>2</td>
<td>(2) Election District No. 1</td>
<td>90,000</td>
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<tr>
<td></td>
<td>(a) Purchase of sailing materials</td>
<td>20,000</td>
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<td></td>
<td>(b) Contribution for Sports equipment/activities</td>
<td>8,046</td>
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<tr>
<td>6</td>
<td>(c) Road Improvement</td>
<td>60,000</td>
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<td>7</td>
<td>(d) Assessment and monitoring of projects</td>
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<td>8</td>
<td>(3) Election District No. 2</td>
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<tr>
<td></td>
<td>(a) Purchase of Police vehicle and accessories</td>
<td>22,000</td>
</tr>
<tr>
<td>12</td>
<td>Enipein Pah, Kitti</td>
<td>12,500</td>
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<tr>
<td>13</td>
<td>(c) Road improvement – Nanpahlap, Madolenihmw</td>
<td>10,000</td>
</tr>
<tr>
<td>15</td>
<td>(d) Water Tank-Dioan, Kitti (Ni Kahng)</td>
<td>5,000</td>
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<td>16</td>
<td>(e) Purchase of PVC pipes for Temwen and Tamoroi, Madolenihmw</td>
<td>5,000</td>
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<td>18</td>
<td>(f) Students financial assistance</td>
<td>5,000</td>
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<tr>
<td>19</td>
<td>(g) Culvert bridge-Pahnsapw, Madolenihmw</td>
<td>5,000</td>
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<tr>
<td>22</td>
<td>(h) Sport facilities improvement - Section 4, Madolenihmw</td>
<td>5,000</td>
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<tr>
<td>24</td>
<td>(i) Administrative support, Election District No. 2, Pohnpei State</td>
<td>2,500</td>
</tr>
<tr>
<td>25</td>
<td>(j) Pahlap/Kepime road maintenance</td>
<td>10,000</td>
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</tbody>
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CONGRESSIONAL BILL NO. 18-103, C.D.1

PUBLIC LAW No. 18-29

(k) Lehdau-Madol road maintenance $ 5,000

(1) Swine project/medication and treatment 3,000

(4) Election District No. 3 ................. 90,000

(a) Student financial assistance ... 7,000

(b) Medical referral assistance .... 7,000

(c) Community water projects ......... 15,000

(d) Election District No. 3

administrative support ..................... 17,000

(e) Road improvement/beautification 44,000"

Section 2. Section 5 of Public Law No. 17-59, as amended by Public Laws Nos. 17-63, 17-70 and 18-21, is hereby further amended to read as follow:

"Section 5. Of the sum of $1,260,000 appropriated by this act, $540,000 is apportioned for Chuuk State for public projects and social programs.

State of Chuuk .......................... $ 540,000

(1) At-Large ............................. 90,000

(a) Roads/Bridges/Seawalls Improvement and Beautification ............... 34,377

(b) Weno, Municipal Government Election subsidy .............................. 5,000

(c) Contributions to State, Municipal and Community Events/Activities/Program ... 17,749

(d) Mortlocks Goodwill Games (Summer 2012) subsidy ..................... 4,710
(e) Contribution to Social Security
outstanding premium ......................... $ 2,068

(f) Reimbursement payment for
POL/Charters .................................. 8,500

(g) Community Facilities and
Housing Subsidy ............................ 4,677

(h) Student financial assistance ... 6,000

(i) Administrative Support/Legal
fees for At-Large, Chuuk State allottee ... 6,919

(2) Election District No. 1 .............. 90,000

(a) Solar/Communication/Health/
Sanitation projects .......................... 40,000

(b) Contributions to registered/
chartered association/repatriation of remain 15,000

(c) Multipurpose public and community
facilities renovation and improvement ..... 10,000

(d) Youth/Sport/School activities .. 10,000

(e) Mortlock Islands Development
Authority's operation and administrative support 10,000

(f) Contribution to municipal and
traditional special occasions .............. 5,000

(3) Election District No. 2 .............. 90,000

(a) Students financial assistance .. 373

(b) Election District No. 2
leadership conference ...................... -0-
(c) Chuuk Women Council outreach
programs in Election District No. 2 ...... $3,000
(d) Youth Beautification Activities
(e) Community Water Systems
Development/improvement ..................... 3,105
(f) Transportation need for
Election District No. 2 ................. 19,020
(g) Housing rehabilitation
supplement ........................................ 2,641
(h) Community housing rehabilitation
(i) Business start up ....................... 40,000
(j) Road improvement project .............. 16,861
(4) Election District No. 3 ............... 90,000
(a) Fishing Projects ......................... 10,000
(b) Farming Projects subsidy
for Macheweuchen/Fefen/Parem/Tsis ........ 5,000
(c) Municipal Government subsidies
   (i) Tonoas Municipal Government 5,000
   (ii) Fefan Municipal Government 5,000
   (iii) Uman Municipal Government . 5,000
   (iv) Parem Municipal Government 2,500
   (v) Tsis Municipal Government . 2,500
(d) Transportation needs
   (Communities/Students/Farmers) .......... 17,500
(e) Students financial assistance .. 5,000
(f) POL and charter for Southern Namoneas Development Authority .......... $ 5,000  
(g) Business and Entrepreneurship subsidy 5,000  
(h) Contribution to Chuuk Museum projects 5,000  
(i) Outstanding payment for rental of CSCIP ........................................ 5,000  
(j) Contribution to Non-Public School (POL and Utilities) ................. 2,000  
(k) Tonoas Ice Maker Plant subsidy . 500  
(l) Contribution to Senior citizen/disable and handicap feeding program . 5,000  
(m) Medical referral assistance .... 5,000  
(5) Election District No. 4 .............. 90,000  
(a) Fishing projects ................. 25,000  
(b) Faichuk Development Authority (FDA) Administrative support subsidy ...... 10,000  
(c) Youth activities and programs .. 10,000  
(d) Municipal governments subsidy .. 20,000  
(e) Farming projects ................. 10,000  
(f) ED No. 4 Operation ............... 5,000  
(g) Road improvement and beautification 10,000  
(6) Election District No. 5 .............. 90,000  
(a) Fishing projects ................. 27,000  
(b) Transportation needs and reimbursements ..................... 15,000
(c) Administrative support-Election

District No. 5, Chuuk State ............... $ 20,000

(d) Farming projects .................... 8,000

(e) Pollap Jubilee celebration .......... 10,000

(f) Reimbursement payment for

outstanding past obligation .............. 2,000

(g) CSCIP .................................. 5,000

(h) Murilo Constitutional day

celebration ................................ 3,000"

Section 2. This act shall become law upon approval by the
President of the Federated States of Micronesia or upon its
becoming law without such approval.

__________________________, 2013

Manny Mori
President
Federated States of Micronesia