May 31, 2014

The Honorable Dohnsis Halbert
Speaker
18th FSM Congress
Palikir, Pohnpei FM 96941

Dear Speaker Halbert:

I am returning the following Congressional Acts, which have become public laws without signature:

Public Law No. 18-63, Congressional Act No. 18-65, “AN ACT TO FURTHER AMEND PUBLIC LAW NO. 18-35, AS AMENDED BY PUBLIC LAWS NOS. 18-49 AND 18-61, BY AMENDING SECTIONS 3, 4 AND 5 THEREOF, TO CHANGE THE USE OF FUNDS PREVIOUSLY APPROPRIATED THEREIN, TO FUND PUBLIC PROJECTS AND SOCIAL PROGRAMS FOR THE STATES OF KOSRAE, Pohnpei AND CHUUK AND FOR OTHER PURPOSES.”

Public Law No. 18-64, Congressional Act No. 18-67, “AN ACT TO FURTHER AMEND PUBLIC LAW NO. 17-59, AS AMENDED BY PUBLIC LAWS NOS. 17-63, 17-66, 17-70, 17-77; 17-86, 18-21 AND 18-29, BY AMENDING SECTION 6 THEREOF, FOR THE PURPOSE OF CHANGING THE ALLOTTEE OF CERTAIN FUNDS PREVIOUSLY APPROPRIATED THEREIN FOR THE PURPOSE OF FUNDING PUBLIC PROJECTS AND SOCIAL PROGRAMS IN THE STATE OF Pohnpei AND FOR OTHER PURPOSES.”

Public Law No. 18-65, Congressional Act No. 18-68, “AN ACT TO FURTHER AMEND PUBLIC LAW NO. 17-36, AS AMENDED BY PUBLIC LAWS NOS. 17-48, 17-78, 17-87, 18-36 AND 18-60, BY AMENDING SECTIONS 4 AND 6 THEREOF, FOR THE PURPOSE OF CHANGING THE USE AND ALLOTTEE OF CERTAIN FUNDS PREVIOUSLY APPROPRIATED THEREIN FOR THE PURPOSE OF FUNDING PUBLIC PROJECTS AND SOCIAL PROGRAMS IN THE STATE OF Pohnpei AND FOR OTHER PURPOSES.”

Public Law No. 18-66, Congressional Act No. 18-69, “AN ACT TO FURTHER AMEND PUBLIC LAW NO. 18-50, AS AMENDED BY PUBLIC LAWS NOS. 16-04, 17-53 AND 18-37, BY AMENDING SECTIONS 1 AND 2 THEREOF, FOR THE PURPOSE OF CHANGING THE USE AND ALLOTTEE OF CERTAIN FUNDS PREVIOUSLY APPROPRIATED THEREIN FOR PUBLIC PROJECTS AND SOCIAL PROGRAMS IN THE STATE OF YAP, AND FOR OTHER PURPOSES.”

Public Law No. 18-67, Congressional Act No. 18-64, “AN ACT TO FURTHER AMEND PUBLIC LAW NO. 15-32, AS AMENDED BY PUBLIC LAWS NOS. 15-36, 15-44, 15-57, 15-63, 15-72, 15-78, 16-63, 16-11, 16-33, 16-46, 17-12, 17-21, 17-33, 17-40 AND 18-17, BY AMENDING SECTION 1 THEREOF, TO CHANGE THE USE OF CERTAIN FUNDS PREVIOUSLY APPROPRIATED THEREIN FOR THE STATE OF YAP, AND FOR OTHER PURPOSES.”
The Honorable Dohnis Halbert  
May 31, 2014  
Page 2

The above congressional acts have changed the various appropriations for public project and social programs in their amount, purpose, and allottee of funds. Although the changes do not involve any increase in the allocation of funds among the four States, still the changes have adverse consequences on the effective implementation of public projects and social programs.

Upon review, the Acts reveal the following common characteristics:

1. There were no public hearings.

2. Except for Congressional Act No. 18-64, all the Congressional Acts do not have committee reports.

3. There have been multiple amendments to the original appropriations. The multiple amendments result in confusion as to the true intention of Congress in appropriating funds for the public projects and social programs, and create difficulties in implementing them, such as tracking of the numerous changes that have occurred over multiple fiscal years.

4. Most of the changes of recipients and use of funds are without clear justification and reasoning behind the changes.

The above Acts are examples of defective appropriation of public projects and social programs. As I stated in prior transmittals, it would be most helpful if Congress would set a policy limiting the subsequent amendments to a maximum of only three per Act in order to avoid the problems outlined above. All the above acts involve more than 3 amendments. In fact, the most number of amendments is 16.

Therefore, I return these Acts without signature.

Sincerely,

President

Enclosures:

Chief Justice, FSM Supreme Court  
Secretary, Department of Justice  
Director, Office of SBOC  
Legislative Counsel, CFSM  
Library, CFSM  
PIO, FSM

Office of the President, P.O. Box PS 53, Palikir, Pohnpei, FM 96941
May 21, 2014

His Excellency Manny Mori
President
Federated States of Micronesia
Palikir, Pohnpei FM 96941

Dear President Mori:

I have the honor to transmit herewith Congressional Act No. 18-65, "AN ACT TO FURTHER AMEND PUBLIC LAW NO. 18-35, AS AMENDED BY PUBLIC LAWS NOS. 18-49 AND 18-61, BY AMENDING SECTIONS 3, 4 AND 5 THEREOF, TO CHANGE THE USE OF FUNDS PREVIOUSLY APPROPRIATED THEREIN, TO FUND PUBLIC PROJECTS AND SOCIAL PROGRAMS FOR THE STATES OF KOSRAE, Pohnpei AND Chuuk, AND FOR OTHER PURPOSES", which was passed by the Eighteenth Congress of the Federated States of Micronesia, Fourth Regular Session, 2014, by a two-thirds vote of all the State delegations as required and as duly certified.

Sincerely yours,

[Signature]

Liwiana Ramon Ioanis
Chief Clerk, Congress of the Federated States of Micronesia

Enclosures
An Act

TO FURTHER AMEND PUBLIC LAW NO. 18-35, AS AMENDED BY PUBLIC LAWS Nos. 18-49 and 18-61, BY AMENDING SECTIONS 3, 4 AND 5 THEREOF, TO CHANGE THE USE OF FUNDS PREVIOUSLY APPROPRIATED THEREIN, TO FUND PUBLIC PROJECTS AND SOCIAL PROGRAMS FOR THE STATES OF KOSRAE, Pohnpei and Chuuk, AND FOR OTHER PURPOSES.

INTRODUCED BY SENATOR: FLORENCIO S. HARPER
DATE: MAY 15, 2014

REFERRED TO: COMMITTEE ON WAYS AND MEANS
WITHDRAWN – MAY 19, 2014
FIRST READING: MAY 19, 2014
SECOND READING: MAY 20, 2014

Liwiana Ramon Ioanis
Chief Clerk, FSM Congress
ACT NO. 18–65

(CONGRESSIONAL BILL NO. 18-163, C.D.1, C.D.2)

We hereby certify that on May 20 the foregoing act passed Second and Final Reading of the Eighteenth Congress of the Federated States of Micronesia, Fourth Regular Session, 2014, by a two-thirds vote of all the State delegations as required under article IX, section 20, of the Constitution of the Federated States of Micronesia.

Dohsis Halbert
Speaker
Congress of the Federated States of Micronesia

Liwiana Ramon Ioannis
Chief Clerk
Congress of the Federated States of Micronesia
AN ACT

To further amend Public Law No. 18-35, as amended by Public Laws Nos. 18-49 and 18-61, by amending sections 3, 4 and 5 thereof, to change the use of funds previously appropriated therein, to fund public projects and social programs for the States of Kosrae, Pohnpei and Chuuk, and for other purposes.

BE IT ENACTED BY THE CONGRESS OF THE FEDERATED STATES OF MICRONESIA:

1 Section 1. Section 3 of Public Law No. 18-35, as amended by Public Laws Nos. 18-49 and 18-61, is hereby further amended to read as follows:

"Section 3. Of the sum of $4,900,000 appropriated by this act, $700,000 is apportioned for public projects and social programs in the State of Kosrae.

State of Kosrae ................................. $ 700,000

(a) BA Program ............................... 30,000
(b) High School Lunch Program .......... 50,000
(c) We Care Referral Program .......... 20,000
(d) Fundraising (Woman Christian Association- Walung) ................................. 10,000
(e) Fundraising (Junior Tennis Players) ................................. 10,000
(f) Fwalwe-Walung Channel ............... 15,000
(g) Tafunsak-Walung Channel ............ 10,000
(h) Lelu Town Government administrative support services ............ 20,000
(i) Kosrae Island Veteran Association 10,000
(j) Kosrae Women Christian Associations $20,000

(k) Purchase of I-pads/I-phones ... 10,000

(l) Kosrae Visitors Bureau

(Travel/Promotions) ...................... 10,000

(m) Kosrae Benevolent Association in Hawaii ...................... 10,000

(n) Fundraising for G-14 basketball team 10,000

(o) In pea farm road/culvert ........... 5,000

(p) SDA Youth Musical Instruments .. 10,000

(q) Payments for outstanding accounts for COM-FSM Students ............... 20,000

(r) Students travel costs .......... 10,000

(s) Kosrae Public Auditor training . 10,000

(t) Scholarship for PhD candidates-Walden University .................. 15,000

(u) Utwe - Walung channel ............ 15,000

(v) Kosrae Special Parent

Network (KSPN) ............................ 5,000

(w) Purchase of vehicle/part for KHS lunch program ...................... 15,000

(x) Purchase of communication equipment (Police detectives) ............. 5,000

(y) Fund Raising (Rebar Team) ...... 25,000

(z) Kosrae State subsidy .......... 25,000

(aa) Department of Resources
and Economic Affairs subsidy

(seedling product) ......................... $ 30,000

(ab) Kosrae Conservation Society

Organization .............................. 10,000

(ac) Kosrae Attorney General's

Office subsidy ............................ 20,000

(ad) Kosrae State Public Safety (fuel) 10,000

(ae) Kosrae Island Resource

Management Authority (KIRMA) .......... 10,000

(af) Constituents outreach

(Consulate General Honolulu) .......... 10,000

(ag) Municipal governments subsidy .. 40,000

(ah) Tafunsak Basketball/Tennis courts 30,000

(ai) Malem Basketball/Tennis courts . 30,000

(aj) Utwa farm and access roads/drainages 30,000

(ak) Lelu - Mutunnenea/Sialat

access road to Pukusruk .................... 24,000

(al) Travel needs (outreach program) 45,000

(am) Access road to Pukusrik Water system 10,000

(an) Manpower/capacity building

Kosrae State) ............................. -0-

(ao) Malem access road ................... 5,000

(ap) Kosrae Telecommunication

internet coverage ........................... 11,000

(aq) Payment for LSAT Preparation and
other associated expenses .................. $ 5,000
(ar) Micronesian Shipping Commission 5,000"

Section 2. Section 4 of Public Law No. 18-35, as amended
by Public Laws Nos. 18-49 and 18-61, is hereby further amended
to read as follows:

"Section 4. Of the sum of $4,900,000 appropriated by
this act, $1,400,000 is apportioned for public
projects and social programs in the State of Pohnpei.
State of Pohnpei ......................... 1,400,000

(1) At-Large ............................. 350,000

(a) Construction and improvement of
Sports facilities Improvement in Kitti (survey
cost, land clearance, equipment rental,
material purchase, labor) .................. $ 75,000

(b) Construction and improvement of sports
facility in Senpehn, Madolenihmw (Equipment rental,
material purchase, lighting fixture purchase,
electrical products, labor cost) .............. 97,000

(c) Travel by airplane for Pohnpei
(for field lighting expert/consultant) ... 16,000

(d) Water system improvement (material,
equipment purchase, labor) ................. 42,000

(e) Community centers improvement
(Health and sanitary improvement, access road
improvement) .......................... 20,000

4 of 14
(f) Crop development project grants
(seedling purchase and cultivation, equipment,
tools purchase, equipment rental & labor, produce
processing equipment, travel of Cargo expert
to Pohnpei) .................................. $ 50,000

(g) Street lights installation in Kolonia 50,000

(2) Election District No. 1 ................. 350,000
(a) Road improvement .................... 200,000
(b) Transportation Needs ................. 20,000
(c) School Needs ......................... 20,000
(d) Solar lights ............................ 50,000
Leadership travel .......................... 10,000
(e) RSP Center Construction .............. 30,000
(f) Election District No. 1 Need
Assessment and Monitoring .................. 15,000
(g) Nukuoro Constitutional Convention 5,000

(3) Election District No. 2 ................. 350,000
(a) Salapuk school road paving ......... 50,000
(b) Wone school road paving .......... 50,000
(c) Diadi (Madol) water system ....... 5,000
(d) Diadi (Kitti) water system ....... 10,000
(e) Nanpahalp (Madol) road paving .. 30,000
(f) Speaker's office, Isokohnedi,
administrative support .................... 5,000
(g) Kitti track and field facility .... 25,000
<table>
<thead>
<tr>
<th></th>
<th>Description</th>
<th>Amount</th>
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<tr>
<td>1</td>
<td>(h) Water well drilling</td>
<td>$5,000</td>
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<tr>
<td>2</td>
<td>(i) Sapwalapw road upgrade</td>
<td>$15,000</td>
</tr>
<tr>
<td>3</td>
<td>(j) Enipen powe road upgrade</td>
<td>$15,000</td>
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<tr>
<td>4</td>
<td>(k) Power line extension</td>
<td>$10,000</td>
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<tr>
<td>5</td>
<td>(l) Mwoakot (Kitti) road upgrade</td>
<td>$15,000</td>
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<tr>
<td>6</td>
<td>(m) Metipw/Dolapwal road upgrade</td>
<td>$10,000</td>
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<tr>
<td>7</td>
<td>(n) Dioan road upgrade</td>
<td>$15,000</td>
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<tr>
<td>8</td>
<td>(o) Youth and Sports</td>
<td>$7,500</td>
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<tr>
<td>9</td>
<td>(p) Sports equipment</td>
<td>$7,500</td>
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<tr>
<td>10</td>
<td>(q) Agriculture fair</td>
<td>$5,000</td>
</tr>
<tr>
<td>11</td>
<td>(r) Students financial assistance</td>
<td>$10,000</td>
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<tr>
<td>12</td>
<td>(s) Patients referral assistance</td>
<td>$5,000</td>
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<tr>
<td>13</td>
<td>(t) Purchase of Coral material</td>
<td>$7,500</td>
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<tr>
<td>14</td>
<td>(u) Purchase of PVC pipes and fittings</td>
<td>$7,500</td>
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<tr>
<td>15</td>
<td>(v) Administrative support services</td>
<td></td>
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<tr>
<td>16</td>
<td>(Election District No. 2)</td>
<td>$5,000</td>
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<tr>
<td>17</td>
<td>(w) Nanmangil road construction</td>
<td>$20,000</td>
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<tr>
<td>18</td>
<td>(x) Kepine water system upgrade</td>
<td>$10,000</td>
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<tr>
<td>19</td>
<td>(y) Luhkenmoanlap's office, Kitti</td>
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<tr>
<td>20</td>
<td>municipal government</td>
<td>$5,000</td>
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<td>21</td>
<td>(4) Election District No. 3</td>
<td>$350,000</td>
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<tr>
<td>22</td>
<td>(a) Youth Sports Facilities renovation,</td>
<td></td>
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<tr>
<td>23</td>
<td>sports activities &amp; equipment/supplies</td>
<td>$30,000</td>
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<tr>
<td>24</td>
<td>(b) School supplies</td>
<td>$10,000</td>
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<tr>
<td>25</td>
<td>(c) Student support fun</td>
<td>$10,000</td>
</tr>
</tbody>
</table>
(d) Medical referral support $15,000
(e) Nan-U pier repairs/improvement $25,000
(f) Senior Citizen support $5,000
(g) Road Cleanup project/equipment $45,000
(h) Road speed pumps/signs $35,000
(i) Mwoakiloa Municipal Gov't Subsidy $25,000
(j) Pingelap lumber project $10,000
(k) Pingelap coconut project $10,000
(l) Pingelap satellite fee $3,000
(m) ED#3 Community Water Projects $25,000
(n) Renewal Energy/solar equipment supplies for remote communities $20,000
(o) Pohnpei Business Association subsidy $10,000
(p) ED#3 Office subsidy $30,000
(q) ED#3 Office work truck $13,000
(r) U Municipal Gov't work truck $13,000
(s) U Municipal Gov't Executive subsidy $3,000
(t) Pohnpei State Transportation Authority (PTA) work truck $13,000

Section 3. Section 5 of Public Law No. 18-35, as amended by Public Laws Nos. 18-49 and 18-61, is hereby further amended to read as follows:

"Section 5. Of the sum of $4,900,000 appropriated by this act, $2,100,000 is apportioned for public
<table>
<thead>
<tr>
<th></th>
<th>Description</th>
<th>Amount</th>
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<tbody>
<tr>
<td>1</td>
<td>projects and social programs in the State of Chuuk.</td>
<td></td>
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<tr>
<td>2</td>
<td>State of Chuuk ................................. $ 2,100,000</td>
<td></td>
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<tr>
<td>3</td>
<td>(1) At-Large ................................. 350,000</td>
<td></td>
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<tr>
<td>4</td>
<td>(a) Community facilities/</td>
<td></td>
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<tr>
<td>5</td>
<td>housing improvement subsidy ......... 70,000</td>
<td></td>
</tr>
<tr>
<td>6</td>
<td>(b) Non-government organizations/associations ....... 5,000</td>
<td></td>
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<tr>
<td>7</td>
<td>(c) Contributions/subsidies to State, Municipal and Community</td>
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</tr>
<tr>
<td>8</td>
<td>events/activities/programs .......... 55,000</td>
<td></td>
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<tr>
<td>9</td>
<td>(d) Leaders/Patients/Students</td>
<td></td>
</tr>
<tr>
<td>10</td>
<td>travel and human remains repatriation costs 45,000</td>
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<tr>
<td>11</td>
<td>(e) POL/ Freight/Charter subsidy .... 20,000</td>
<td></td>
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<tr>
<td>12</td>
<td>(f) Municipal government subsidy ... 25,000</td>
<td></td>
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<tr>
<td>13</td>
<td>(g) Fishing projects ................. 40,000</td>
<td></td>
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<tr>
<td>14</td>
<td>(h) Land transportation .......... 25,000</td>
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<tr>
<td>15</td>
<td>(i) Women’s Home Economic Program/Projects .......................... 25,000</td>
<td></td>
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<tr>
<td>16</td>
<td>(j) Municipal facilities</td>
<td></td>
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<tr>
<td>17</td>
<td>construction/improvement subsidy ........ 30,000</td>
<td></td>
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<tr>
<td>18</td>
<td>(k) Social Security premium obligation 10,000</td>
<td></td>
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<tr>
<td>19</td>
<td>(2) Election District No. 1 ............................. 350,000</td>
<td></td>
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<tr>
<td>20</td>
<td>(a) Municipal subsidy ................. 50,000</td>
<td></td>
</tr>
<tr>
<td>21</td>
<td>(b) Mortlock Island Development Authority .................................. 40,000</td>
<td></td>
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</table>
(g) Food Security .................. $30,000
(h) Weno Election Commissioner's office 5,000
(i) Administrative cost/office
rental for Election district No. 2 .......... 45,000
(j) Students financial assistance
(oustanding debts) ......................... 20,000
(k) Contribution to the goodwill
games in Guam ................................ 2,000
(4) Election District No. 3 ............... 350,000
(a) Fishing project ....................... 80,000
(b) Housing/community
facilities rehabilitation ................... 70,000
(c) Food security and relief
assistance subsidy ....................... 20,000
(d) Repatriation of human
remain and associated costs ............. 15,000
(e) Vehicle purchase ..................... 15,000
(f) Administrative support and
services for Southern Namoneas Development
Authority .................................... 20,000
(g) Office rental for Southern
Namoneas Development Authority ........ 10,000
(h) School site land purchase
payment ..................................... 10,000
(i) Soput/Nepeche/Pisinkos
facilities rehabilitation ....................... $ 10,000

(j) Nonu Sputiwi dispensary renovation 3,000

(k) Students/Leaders/patients referral travel needs .................. 15,000

(l) Roads/bridges/seawalls

beautification – Wiras Chun Tonowas ............... 5,000

(m) Roads/bridges/seawalls

beautification – Nepisor Pukou Nukanap Uman 5,000

(n) Municipal governments' subsidy 20,000

(o) Constituents outreach program 20,000

(p) Nechap/Chun basketball

court supplemental ......................... 2,000

(q) Municipal/community

events/activities/ programs ..................... 5,000

(r) Farmers seedling and labor

obligation subsidy .......................... 5,000

(s) Students financial assistance 5,000

(t) Community health project and

water improvement subsidy .................. 5,000

(u) Markets and Handy craft

shops subsidy ............................ 5,000

(v) Sewing project subsidy ............. 5,000

(5) Election District No. 4 ..................... 350,000

(a) Fishing Project Subsidy ............. 50,000

(b) Low Income housing subsidy ...... 40,000
(c) Farming Project Subsidy .......... $ 40,000
(d) Sewing Project ...................  20,000
(e) Municipal Subsidy ...............  20,000
(f) Youth Activities and Programs ..  40,000
(g) Medical referral and repatriation of human remains ..........  20,000
(h) Students/Farmers Land transportation .........................  20,000
(i) Road improvement and Beautification  20,000
(j) Humanitarian assistance Subsidy  25,000
(k) Students assistance Subsidy .....  15,000
(l) Administrative cost for FDA ....  15,000
(m) Fiber boat repair ..................  10,000
(n) Solar System .......................  15,000
(o) Water Project ...................... -0-
(6) Election District No. 5 .............. 350,000
(a) Boat purchase and related expenses (travel and POL) ..............  60,000
(b) Administrative cost for Election District No. 5 ..................  75,000
(c) Freight, POL and/or charters ...  30,000
(d) Project site rental/lease ...... -0-
(e) Students financial assistance ..  20,000
(f) Northwest passengers boat operation and/or repair .............. -0-
(g) Fishermen Revolving Fund

for Northwest islands ....................... $ 0

(h) Fish sales revolving fund ....... 15,000

(i) Business startup costs ............. 30,000

(j) Water tanks .......................... 1,000

(k) Contractual services for Northwest passenger boat operation managers and crew 44,000

(l) Land purchase for Northwest Islands Development Authority ...................... 25,000

(m) Ice making machine ................. 30,000

(n) Patients' travel and medical treatment costs ........................... 15,000

(o) Turtle farm project ................. 5,000
Section 4. This act shall become law upon approval by the President of the Federated States of Micronesia or upon its becoming law without such approval.

__________________________, 2014

Law Signed Signature

03-31-14

Manny Mori
President
Federated States of Micronesia