



CONGRESS OF THE FEDERATED STATES OF MICRONESIA

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COMMITTEE ON  
JUDICIARY AND  
GOVERNMENTAL OPERATIONS

STANDING COMMITTEE REPORT NO. 24-31

RE: C.B. No. 24-23/J&GO/R&D

SUBJECT: TO AMEND TITLE 33 OF THE CODE OF THE FEDERATED STATES OF MICRONESIA (ANNOTATED), BY CREATING A NEW CHAPTER 11 THAT ESTABLISHES A LEGAL FRAMEWORK FOR THE USE OF ELECTRONIC TRANSACTIONS, SIGNATURES, AND RECORDS FOR PUBLIC, COMMERCIAL, AND NON-COMMERCIAL PURPOSES, AS WELL AS TO ESTABLISH AN ENABLING FRAMEWORK FOR ELECTRONIC IDENTITY VERIFICATION.

MAY 20, 2026

The Honorable Esmond B. Moses  
Speaker, Twenty-Fourth Congress  
Federated States of Micronesia  
Fourth Regular Session, 2026

Dear Speaker:

Your Committee on Judiciary and Governmental Operations, to which was jointly referred Congressional Bill No. 24-23, entitled:

"TO AMEND TITLE 33 OF THE CODE OF THE FEDERATED STATES OF MICRONESIA (ANNOTATED), BY CREATING A NEW CHAPTER 11 THAT ESTABLISHES A LEGAL FRAMEWORK FOR THE USE OF ELECTRONIC TRANSACTIONS, SIGNATURES, AND RECORDS FOR PUBLIC, COMMERCIAL, AND NON-COMMERCIAL PURPOSES, AS WELL AS TO ESTABLISH AN ENABLING FRAMEWORK FOR ELECTRONIC IDENTITY VERIFICATION.",

begs leave to report as follows:

The intent and purpose of this bill are expressed in its title.

STANDING COMMITTEE REPORT NO. 24-91

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Your Committee received Congress Bill No. 24-23 that establishes a legal framework for the use of electronic transactions, signatures, and records for public, commercial, and non-commercial purposes, as well as to establish an enabling framework for electronic identity verification.

Your Committee held public hearings in Yap (November 25, 2025), Chuuk (November 28, 2025), and Kosrae (December 2, 2025), to meet with the Legislative branch, Executive branch, and the general public to brief them on all the cybersecurity bills and to solicit comments. Chairman of the J&GO Committee, Senator Andy P. Choor, who served as head of the delegation, and Senator Perpetua S. Konman. Senator Yoslyn G. Sigrah joined your Committee in Kosrae. Your Committee was joined by the Secretary of the Department of Transportation, Communications, and Infrastructure (hereafter "TC&I"), Carl Apis; Assistant Secretary for TC&I, Edward Albert for all the hearings and Assistant Secretary of the Department of Justice's Cybersecurity Division (hereafter "DOJ"), Minoru Stephen, joined the hearings in Yap and Kosrae. Your delegation was supported by Congress Staff Attorney Catherine Allen and Legislative Counsel for the Congress of the Federated States of Micronesia, Yancy Cottrill.

November 25, 2025, Yap State Legislative Chamber

Chairman Choor addressed the two bills dealing with electronic signatures, C.B. No. 24-23 and 24-94. It was explained that the bill was jointly assigned to the J&GO

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Committee and the Committee on Resources and Development as it will have an effect on commerce.

Legislative Counsel Cottrill explained that there are two bills because the Executive sent over C.B. No. 24-23 and Chairman Choor drafted a much simpler bill, C.B. No. 24-94, which allows the Executive to issue regulations. There were no questions or suggestions regarding the electronic signature bills.

November 28, 2025, Chuuk State Legislative Chamber

Chairman Choor discussed the electronic signature bills C.B. Nos. 24-23 and 24-94 at the end of the hearing. Chairman Choor explained the intent behind C.B. No. 24-94, in simplifying the process. There were no questions regarding these two bills.

December 2, 2025, Kosrae State Legislative Chamber

The discussion regarding C.B. Nos. 24-23 and 24-94 in Kosrae was brief due to time constraints. Chairman Choor encouraged the Kosrae Legislature, executive, and courts to submit their comments to the Committee for consideration.

Pohnpei and Comments

Your Committee was unable to schedule at time with the Pohnpei Legislature to hold a public hearing on Pohnpei. Your Committee sent a letter to the Pohnpei Legislature, the Pohnpei State Supreme Court, and to the Governor's office on April 8, 2026 soliciting comments on all the cybersecurity

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bills. As of date, your Committee has not received any comments from Pohnpei State.

Your Committee encouraged all the states to send us comments and formal suggestions to improve the cybersecurity legislation. Your Committee received detailed suggestions and comments from the Kosrae State Government on January 14, 2026. Please find their comments attached to this report. To date, your Committee has not received any correspondence from the Yap or Chuuk governments regarding any of the cybersecurity bills.

#### CONCLUSION

Your Committee believes that C.B. No. 24-94 provides a much quicker and simpler path to accomplish the same goal as C.B. No. 24-23. Your Committee on Committee on Judiciary and Governmental Operations has carefully reviewed C.B. No. 24-23, held public hearings in three of the states, solicited comments, and now defers to the Committee on Resources and Development, to which this bill is jointly assigned, to render a recommendation.


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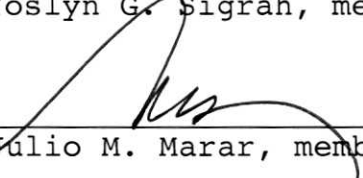
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Respectfully submitted,

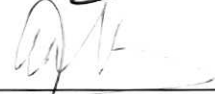
  
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Andy P. Choor, chairman

  
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Yoslyn G. Sigrah, member

  
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Julio M. Marar, member

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Robson U. Romolow, member

  
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Jerry W. Mudong, vice-chairman

  
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Esmond B. Moses, member

  
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Perpetua S. Konman, member

LC RELEASED SLIP

TWENTY-FOURTH CONGRESS OF THE  
FEDERATED STATES OF MICRONESIA  
FOURTH REGULAR SESSION  
MAY 11-30, 2026

MEM COM  SCRL  CBL  CRL  NO. 24-43

INTRODUCED BY: COMMITTEE ON J&GO/R&D

TITLE: TO AMEND TITLE 33 OF THE CODE OF THE FEDERATED STATES OF MICRONESIA (ANNOTATED), BY CREATING A NEW CHAPTER 11 THAT ESTABLISHES A LEGAL FRAMEWORK FOR THE USE OF ELECTRONIC TRANSACTIONS, SIGNATURES, AND RECORDS FOR PUBLIC, COMMERCIAL, AND NON-COMMERCIAL PURPOSES, AS WELL AS TO ESTABLISH AN ENABLING FRAMEWORK FOR ELECTRONIC IDENTITY VERIFICATION.

RELEASED BY:	SIGNED	DATE	@
Legislative Counsel			
Chief Clerk			

LC SECRETARY LOG SLIP

TWENTY-FOURTH CONGRESS OF THE  
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MEM COM[] SCRL [] CBL [] CRL [] NO. 24-43

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Drafter: Yancy  
LC Reviewed: \_\_\_\_\_  
Typist: Rose  
Released: \_\_\_\_\_

Date: 05/18/26  
Date: \_\_\_\_\_  
Date: 05/18/26  
Date: 05/18/26

Proofread	1 <sup>st</sup>	2 <sup>nd</sup>	3 <sup>rd</sup>	4 <sup>th</sup>	Final
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LC No:	
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